

*Excerpt from eBook*

# IRS Tax Audits and Collections

IRS Audit Statistics

IRS Audits FY 2012

Offshore Tax Evasions: IRS Tax Audit

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# THE WOLFE LAW GROUP

Gary S. Wolfe has over 34 years of experience, specializing in IRS Tax Audits and International Tax Matters including: International Tax Planning/Tax Compliance, and International Asset Protection.

As of July 2016, Gary Wolfe has internationally published 15 books and 28 articles. Gary has received 14 international tax awards from five different Global expert societies in LONDON/UK including being voted one of the 100 leading world's law firms with votes from over 150,000 voters in over 160 countries with the following award: Global 100 (2016) (KMH Media Group) - CA/US International Tax Planning Law Firm of the Year.

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## **Part 1 – IRS Audit Statistics**

### **Chapter 1 – IRS Audit Statistics**

On 2/24/15, the USA Today article, [IRS Audit Rate for Individuals Drop](#) by Kevin McCoy, confirmed that in 2014 the IRS Audit Rate dropped to .86% its lowest level since 2005.

Previously, IRS audits rose between 2005-2010 and have fallen 21.4% from 2011-2015.

In 2014 the IRS audited 1.1m taxpayers with income less than \$200k (compared to 1.4m in 2010), and audited 34,000 taxpayers with income over \$1m (compared to 41,000 in 2012).

Click link above for complete article.

#### **IRS Audit Stats**

According to the [IRS Data Book](#) (calendar year 2012, thru 9/30/12), in 2012, the IRS:

1. Processed 237.3 million federal tax returns
2. Collected \$2.52 trillion in taxes
3. Issued tax refunds: \$373.4 billion
4. Net tax collections: \$2.15 trillion

Since US government spends \$3.79 trillion there was \$1.27 trillion “revenue shortfall”.

Largest source of IRS tax receipts was 55% (\$1.387 trillion) from individual estate and trust income taxes.

Calendar year 2011 (thru 9/30/11);

1. Estate tax returns: 12,582 estate tax returns filed, 3,762 audited (29.9% audit rate); estates b/n \$5-10m had a 60% audit rate, estates over \$10m had a 100% audit rate;
2. Gift tax returns: 223,090 filed, 3164 audited (1.42 % audit rate)
3. Income tax returns: 143,399,737 individual tax returns filed, 1,481,966 audited (1.03% audit rate)

In 2013 the audit rates were as follows:

1. Individual audits less than 1% (.96%) ie. 1 of every 104 tax returns
2. Income under \$200k, audit rate is .88% (less than 1%)
3. Income b/n \$200k-\$1m audit rate is 2.7% ( 1 out of 37)

4. Income over \$1m, audit rate is 10.85% (1 of 9)

5. For top income: b/n \$5-10m 16% audit rate, over \$10m (24% audit rate)

## **Chapter 2 - IRS Audits FY 2012**

The IRS 2012 Fiscal Year Performance Results (10/1/11 – 9/30/12, updated 12/31/13) confirm the IRS increased audits by more than 12%.

1. Total IRS Audits (FY 2012): 18,654,923
2. Total Additional Tax Assessed from Audits in FY 2012: \$38,699,308,000

Additionally, the IRS employed 97,941 employees (Budget \$12.1billion), collected \$2.5 trillion in taxes, and processed 237.3 million tax returns.

Detailed audit activities include the following:

- 1) Form 1040 - 143.4 million tax returns filed, audit rate 1.03%
- 2) Form 706 - 12,582 tax returns filed, 3,762 audited (29.9%). Estates between \$5 million and \$10 million audited nearly 60%, estates over \$10 million 100% audit rate.
- 3) Form 709 - 223,090 tax returns filed, 3,164 audited, (1.42%)
- 4) Form 1065 - 3,524,808 tax returns filed, 16,691 audited (.47%)
- 5) Form 1120S - 4,469,329 tax returns filed, 21,658 audited (.48%)
- 6) Form 1120 - 1,999,266 tax returns filed, 32,701 audited (1.64%)
- 7) Form 1041 - 3,036,900 tax returns filed, 5,070 audited (.17%)

### **IRS Audits 2012 Part II**

According to the IRS Data Book (calendar year 2012 through 9/30/2012) in 2012, the IRS processed more than 237.3 million federal tax returns, and collected \$2.52 trillion in taxes, issued refunds (\$373.4 billion) net tax collections (\$2.15 trillion). Since the U.S. government spent \$3.79 trillion in expenditures, there was a "revenue shortfall in 2012 of: \$1.27 trillion.

The largest source of IRS tax receipts is from individual, estate and trust income taxes allocating for nearly 55% of gross tax collections (\$1,387,836,515)

#### **IRS Audits**

1. Corporate Tax: C-corporations (Form 1120) had 3.4 times the audit rate vs. S-corporations/Partnerships: C-Corp (1.64%), Partnerships (.47%), S-Corp (.48%)
2. Estate Tax: In calendar year 2011 (through 9/30/11): 12,582 Estate Tax Returns filed, 3,762 Audited (29.90%)

3. Gift Tax Returns: In calendar year 2011, 223,090 filed, 3,164 Audited (1.42%). Estate tax returns had 21 times the audit rate as gift tax returns. Estates \$5 million - \$10 million had a 60% audit rate. Estates over \$10 million, 100% audit rate.

4. Individual Taxes: In calendar year 2011 (through 9/30/11) 143,399,737 individual returns filed, 1,481,966 audited (1.03%).

Less than 1% of all individual tax returns reporting taxable incomes of between \$25,000 - \$200,000 were examined.

If returns reported business income, up to 4 times more likely to be audited than returns without business income.

If returns reported income of \$10 million or more, 12 times more likely to be audited than average individual tax returns.

Please see [IRS Data Book C Pub 55B, issued March 2013.](#)

### **Chapter 3 – Offshore Tax Evasion: IRS Tax Audit**

For those US taxpayers committing offshore tax evasion i.e. not reporting foreign income, not disclosing offshore accounts, they face a myriad of IRS tax audit issues: Civil and Criminal Penalties, and a myriad of Statute of Limitations.

The IRS Civil and Criminal Penalty Issues include the following:

#### **Civil Penalty Issues**

1. Civil Tax Fraud (75% of tax due) (no statute of limitations).
2. Underpayment of Tax (25% of tax due).
3. For voluntary disclosures, under the IRS Offshore Voluntary Disclosure Program (2012), the values of foreign accounts and other foreign assets are aggregated for each year and the penalty is calculated during the period covered by the voluntary disclosure.

Under the 2012/IRS Voluntary Disclosure, total penalties of up to 90% of unpaid tax, and 27.5% of highest balance total foreign bank accounts/foreign assets as follows:

- a. Failure to File a Tax Return (IRC Sec. 6651(a)(1), up to 25% tax due.
- b. Failure to Pay Tax (IRC Sec. 6651(a)(2), up to 25% tax due.
- c. Accuracy Related Penalty (IRC Sec. 6662), a 40% penalty for tax underpayment attributable to undisclosed foreign financial asset understatement.
- d. Title 26 Penalty – 27.5% highest aggregate balance of foreign bank accounts, entities and assets.

#### **Criminal Penalty Issues**

U.S. taxpayers with undisclosed offshore bank accounts and unreported income face criminal charges for:

1. Tax Evasion (IRC 7201), five years in jail, \$25,000 fine;
2. Filing False Tax Return (IRC Sec. 7206(1)), three years in jail, \$250,000 fine;
3. Failure to File Tax Return (IRC Sec. 7203), one year in jail, \$100,000 fine;
4. Willful failure to file FBAR or Filing False FBAR (31 USC Sec. 5322), ten years in jail, fines up to \$500,000 with related civil penalty the greater of \$100,000 or 50% of the total balance of the foreign account per violation (IRC Sec. 5321(a)(5).

In addition there are specialized tax, and other issues for offshore tax evasion:



1. The failure to file the Report of Foreign Bank and Financial Account ("FBAR", Fincen form 114, formerly TDF-90-22.1) can result in penalties that exceed the account balance e.g. the 50% yearly penalty imposed on the undisclosed account balance is imposed every year so if the FBAR report is not filed for 4 years the penalty is 200% of the account balance. So, if there was \$5M on account, after 4 years of no FBAR filings the penalty would be \$10M ( which does not include the income tax on the unreported account earnings, additional penalties, see above, and interest);

2. An FBAR filing has a 6 year statute of limitations for imposition of the civil and related criminal penalty. These statutes do not begin to run until the FBAR is filed (this filing discloses all foreign bank and financial accounts over \$10k).

In addition until the FBAR is filed, and the foreign bank accounts are disclosed, the Statute of Limitations on the related tax year Form 1040 filing does not commence.

3. Effective Tax Year 2011, Form 8938 is required to be attached to Taxpayer's Form 1040 to disclose the aggregate value of all foreign assets over \$50k, which includes: Financial Accounts at foreign institutions, foreign stock, security, financial instrument or contract of interest in a foreign entity). Filing an FBAR does not eliminate the need to file Form 8938 to report foreign financial assets. For example, a US beneficiary of a foreign trust who is not within the scope of the FBAR reporting requirements because his interest in the trust is less than 50%, may still be required to disclosed the interest with his tax return if the \$50k threshold is met. As with the FBAR filing, failure to file the Form 8938 suspends the statute of limitations for the related tax year Form 1040, which does not commence until the Form 8938( and any other information returns due are filed).

### **Statute of Limitations for IRS Audits**

Civil and criminal tax proceedings have different statutes of limitation.

Civil Tax Fraud – For civil tax fraud (i.e. unreported income/undisclosed foreign bank accounts), there is no statute of limitations. The tax can be assessed at any time.

Criminal Tax Evasion – For criminal tax evasion (i.e. unreported income) the criminal statute of limitations is only on the prosecution of the crime of tax evasion, (not the assessment of the tax owed).

Offenses arising under the Internal Revenue laws generally have a 3-year period of limitation for prosecution (IRC Sec. 6531).

When the prosecution is for the offense of willfully attempting in any manner to evade or defeat any tax, the statute of limitations is 6-years (i.e. unreported Income).

IRC Sec. 6531(1): for offenses involving the defrauding or attempting to defraud the United States (whether by conspiracy or not, and in any manner);

IRC Sec. 6531(2): for the offense of willfully attempting in any manner to evade or defeat any tax;

IRC Sec. 6531(3): for the offense of willfully aiding or assisting in the preparation of a false or fraudulent tax return.

IRC Sec. 6531(4): for the offense of willfully failing to pay any tax or make any tax return.

IRC Sec. 6531(5): for offenses relating to false statements and fraudulent documents under IRC Sec. 7206(1) and Sec. 7207.

IRC Sec. 6531(8): for offenses arising under 18 U.S.C. 371, where the object of the conspiracy is to attempt in any manner to evade or defeat any tax.

Under IRC Sec. 6531, the 6-year statute of limitations shall be tolled, while the U.S. taxpayer who committed the offenses is outside the United States.

Generally, the IRS has 3 years from the date of the tax filing (Form 1040) to commence an audit. However, the 3 years are extended to 6 years if the Taxpayer:

1. Omitted more than 25% of gross income;
2. Omitted more than \$5000 of foreign income;
3. Failed to file the FBAR and disclose the foreign account (which is required under Form 1040/Schedule B, Part III, question (7)(a), and if not disclosed is both perjury and a felony for filing a false tax return with up to 3 years in jail), which 6-year statute does not commence until the FBAR is filed (due June 30 each year, for the prior year, no extensions, in 2014 required to be filed electronically i.e. no paper filing, no "lost in the mail excuses".)

As stated above, for the reasons specified the Statute of Limitations for the IRS to audit the Form 1040 may be extended from 3-6 years. Even if there is no understatement of income, if there is a failure to file information returns for offshore holdings/entities then the Form 1040 Statute of Limitations is suspended until the complete Form 1040 is filed with all information filings due.

The following information filings are due annually for offshore holdings/entities:

1. FBAR for accounts over \$10k (due 6/30)
2. Form 8938 ("FATCA Filing" since 2011) for Foreign Financial Assets over \$50k (due 4/15, unless extension (with Form 1040).

Under Form 8938 (Statement of Specified Foreign Financial Assets): a 3-year statute of limitations for failure to report a specified foreign financial asset or failure to file Form 8938;

A 6-year statute of limitations for U.S. taxpayer's failure to include in gross income an amount relating to specified foreign financial assets and the amount omitted is more than \$5,000.

3. Form 3520-A to report annual foreign trust income; (with Form 1040)

4. Form 3520 to report transfers to the trust and distributions to trust beneficiaries; (with Form 1040)

5. Form 5471 for any US person who controls a foreign corporation. Control is defined as ownership of more than 50% of the outstanding stock or voting power for at least 30 consecutive days during that tax year. Control also includes: five or fewer US Persons who collectively own more than a 50% interest and individually own more than a 10% interest in the corporation.

A US person who becomes an Officer or Director of a foreign corporation and owns at least 10% of the corporation stock by vote or value, must also file Form 5471 (with Form 1040).

6. Form 8865 Foreign Partnerships (same rules as Form 5471 re: control, filing dates);

7. Form 8858 for US persons who are owners of foreign disregarded entities (with Form 1040).

US Taxpayers with foreign income, entities should carefully review their annual tax filings due.

